

# I G A D

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Date: 26.08.2008

## Roadmap for the Implementation of the Understanding Reached in Addis Ababa among the Leadership of the Institutions of the Transitional Federal Government (TFG)

We, the President of the TFG of Somalia, H.E. Mr. Abdullahi Yusuf Ahmed, the Speaker of the TFP Hon. Sheikh Aden Mohamed Nur Madobe and Prime Minister H.E. Mr. Nur Hassan Hussein, as the three Leaders of the Transitional Federal Government of Somalia under the Transitional Federal Charter:

**Resolved** to promote reconciliation, the rule of law and good governance in Somalia;

**Cognizant** of the fact that no major progress has been achieved in creating institutions of governance to ensure peace and stability since the establishment of the TFG;

**Recognizing** the fact that internal feuds among the leadership of the Transitional Federal Institutions (TFIs) have gravely damaged the credibility of these institutions in the eyes of the people of Somalia, friendly governments and the international community at large and have created an opportunity for some elements to undermine the peace and stability of the country.

**Recalling** the understanding reached in March 2008 in Baidoa, Somalia, between the Leadership of the TFIs and recognizing the challenges in its implementation;

**Emphasizing** the need for coordinated action among the Leaders of the TFIs in spearheading the ongoing peace process both at home and abroad initiated by the people of Somalia and the international community;

**Underlining** the need for an immediate establishment of regional and state administrations at all levels;

**Having considered** the challenges faced by the TFG to move the peace process forward and further broaden the inclusiveness of the TFIs through a clear strategy for national reconciliation and re-constitution of Somalia;

**Expressing** our commitment to respect the Transitional Federal Charter and work together in a new spirit of cooperation and trust. We have agreed on the following:

### 1. Resolution of the intra-TFG Crisis

- 1.1. We pledge to work towards creating better understanding, trust and confidence between and among ourselves and the TFIs.
- 1.2. The Transitional Federal Charter is the supreme law of the country and all organs of the TFIs must abide by it.


- 1.3. We will discharge our full responsibilities in accordance with the provisions stipulated in the Charter. We agree that there will be no interference in the day to day activities of each other's competence as provided for in the Charter.
  - 1.4. The three organs of the TFGs will perform their respective competence through consultation, understanding and in a spirit of collaboration.
  - 1.5. We agree to increase the number of the Council of Ministers to twenty three (23) with a view to addressing the current crisis within the TFG. Accordingly:
    - a) The 15 Ministers who were in the Council of Ministers prior to the crisis will continue as Members of the Council of Ministers;
    - b) The 3 Ministers nominated by the Prime Minister will be endorsed by the President;
    - c) To fulfill the power sharing formula in accordance with the Charter five more Ministers would be nominated according to the Charter;
- 2. Establishment of Benadir Administration within Fifteen (15) days:**
- 2.1. The President and the Prime Minister agree to relieve the top leadership of Benadir administration from its responsibility in order to facilitate for the establishment of a new administration.
  - 2.2. The Prime Minister in consultation with the President establishes an Upper Level Committee for Benadir, entrusted with the following responsibilities:
    - a) To ensure the smooth functioning of the Benadir Administration until a new executive leadership is put in place.
    - b) To organize and lead the selection of the Consultative Council as well as the election of the Executive Administration of Benadir, to be endorsed by a presidential decree.
  - 2.3. The Upper Level Committee shall establish criteria for eligibility of members to the Consultative Council as well as the Executive Administration.
- 3. Revenue collection and administration:**
- 3.1. The TFG will collect and administer properly and effectively revenues generated from local sources.
  - 3.2. The capacity of the Ministry of Finance, customs, airport and sea port administrations, and other institutions that are entrusted in collecting and administering revenues would be enhanced.
  - 3.3. A mechanism for centrally managing revenues will also be put in place immediately.
  - 3.4. The draft budget of the TFG will be adopted and be endorsed by the TFP within fifteen days.
- 4. Reorganization and re-deployment of the security forces:**
- 4.1. We agree to reorganize the military, police and intelligence of the TFG to have a clear command and control structures. We recognize that the absence of such a chain of command and lack of professional and committed leadership have been a major shortcoming of these institutions. We resolve to include young and competent officers into the leadership of the security organs. We have decided to provide logistical and all necessary support to the security institutions with a view to strengthening their capacity to provide safety and security to the people of Somalia.
  - 4.2. The Benadir administration in collaboration with the police and military forces of the TFG, and with active and full participation of residents of all districts of Benadir will immediately undertake a disarmament and stabilization mission in the Capital.

 2


- 4.3. The Benadir Administration will establish a community based reconciliation and stabilization mechanism with a view to creating confidence and trust among the population.
5. **Redeployment and withdrawal of Ethiopian troops**
  - 5.1. Redeployment of Ethiopian National Defense Units outside the Capital to be effected immediately upon the establishment of the Benadir Administration.
  - 5.2. Matters related to stabilization activities, capacity building and withdrawal of the Ethiopian contingent with a clear action plan would be discussed and agreed upon between appropriate departments of the two governments.
6. **The Djibouti Agreement**
  - 6.1. We resolve with full commitment to implement the agreement signed between the TFG and the opposition initiated by the Special Representative for Somalia of the UN Secretary General.
  - 6.2. We also call upon the international community to lend its full support towards the implementation of the agreement and put all necessary pressure including sanctions against all those who sabotage the peace process.
7. We agree to finalize the establishment of regional and state administrations during the months of September, October and November 2008 on the basis of a clearly defined strategy and action plan.
8. We agree to expedite the works of the Constitution Commission, enactment of Electoral and Party Laws, National Census, etc.

Finally, We call upon the international community to support the realization of this agreement through financial, technical, political and other means.

Done in Addis Ababa, Ethiopia on 25 August 2008.



Abdullahi Yusuf Ahmed  
President of the TFG



Sheikh Aden Mohamed Nur Madobe  
Speaker of the TFP



Nur Hassan Hussein  
Prime Minister of the TFG

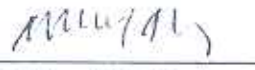
Witnessed by:



Seyoum Mesfin  
Foreign Minister of the FDRE  
and Current Chairperson of the  
IGAD Council of Ministers



Erastus J. Mwencha  
Deputy Chairperson of  
AU Commission



Mahboub M. Maalim  
Executive Secretary of  
IGAD