

INTERNATIONAL AID MECHANISMS DESIGN EXPERT PUBLIC FINANCIAL SUPPORT AND SECURITY SECTOR

The Nordic International Support Foundation (NIS) is looking for an international short-term consultant to support the World Bank team providing analytical and advisory services to the Federal Government of Somalia with a focus on the security sector and public finance.

Background

Somalia's first ever security and justice public expenditure review (SJPER) was recently completed. In response to a request from the Federal Government of Somalia (FGS) in late 2013, the Bank in collaboration with the UN, initiated a Security and Justice Public Expenditure Review (SJPER), which was finalized in January 2017. During the duration of the SJPER, the Bank team engaged closely with the FGS and the emerging Federal Member States (FMS) including several high-level consultations with the FGS Cabinet as well as donors in various fora (New York, London, Nairobi, and Mogadishu).

A major finding emerging from the SJPER is the significance of linking ongoing security sector public financial management (PFM) reform efforts to 'whole-of-government PFM reforms' as an important priority. The World Bank is already playing a leading role in PFM reform through operations led by the Governance GP. These include the PFM and Recurrent Cost and Reform Finance projects, which include support to the reform of the civil service payroll.

The international community in Somalia has a renewed cohesion on security cooperation through the formation during 2016 of an "S6" coordination group of the major donors (US, UK, UAE, Turkey and EU with the UN). These coordination arrangements then in partnership with the FGS became the Comprehensive Approach to Security (CAS) which is the major platform for technical and strategic consultation and planning in the sector.

The donors and the FGS have requested that that the World Bank stay engaged on this work given the added-value thus far on a range of critical challenges for which the FGS will need the World Bank's competency and expertise, within its mandate. These challenges, – sustainability, pensions, demobilization and reintegration, and public financial management reform are outlined below. The World Bank will continue to play an important role in this sector, albeit a modest and technical one, providing upstream advisory support to the Ministry of Finance.

Both the FGS and development partners have expressed interest in having the SJPER sustainability projections continue to be used to inform sector policy discussions. The importance of sustainability modelling and PFM reform was reiterated at a recent Workshop on Somalia's National Security Architecture. A significant expansion in police numbers is now envisaged, as part of inter-governmental discussion regarding a new 'security architecture'. There is an expectation among security sector stakeholders that the World Bank will provide support to the MoF work out the projected costs of the security architecture (using the SJPER costing/ sustainability model).

Recent security sector PFM reform initiatives, though at an early stage, are fundamental to addressing both sustainability and structural reform challenges, as well as essential for the IMF Staff Monitored Program. Ongoing work on the security payroll is of central importance. There is also an important reform agenda around establishing systems for operating expenditures. These payment systems, including procurement policies and processes, will become increasingly important as the volume of funds and number of transactions in the sector increases.

Greater Government – International Community coordination in support of this complex reform agenda will be essential to its success. The CAS provides an important framework that allows all parties to engage with the security dialogue in a collective and coherent manner. Ensuring that Somalia is able to achieve

an affordable, acceptable, appropriate and able security sector is central to state-building, both at an institutional level, and how the population views the role of their security forces in delivering human security and economic development. Somali authorities (FGS and FMS) and their international partners have much to gain from improving partnership arrangements within a mutual accountability framework.

For the complex reasons outlined above, the World Bank is launching a second phase of work that will be more advisory in nature (as opposed to simply undertaking analytics and data collection). The work will consist of just-in time advisory support to the FGS Ministry of Finance and comprise two main components: (i) Macro-fiscal knowledge work, and; (ii) Public administration systems reform knowledge work. The primary partner for this work will be the FGS Ministry of Finance.

Role and responsibilities of the Expert

A short-term international consultancy will be recruited to support the FGS Ministry of Finance to articulate a vision for design of security sector aid mechanisms (both instruments and processes) which support increased Use of Country Systems through: (i) summarize key experiences from international experience of security sector aid delivery; (ii) review existing aid instruments and processes for financing security sector recurrent costs in Somalia; (iii) review the current state of security sector PFM systems; (iv) make recommendations regarding context appropriate options for the design and/or revision of on-system aid instruments and processes.

Hence, the objective of this consultancy will be to provide expert advisory support to the ongoing Ministry of Finance-led security sector registration exercise. The specific tasks of the consultancy will be as follows:

- (i) Updating the SJPER in terms of analyzing external financial flows into the sector, review the existing donor-financed aid instruments and processes for financing security sector recurrent costs in Somalia, including the primary fiduciary risks, as well as providing an overview of the associated security sector coordination groups;
- (ii) Summarize key experiences from international experience of on-system recurrent cost support to the security sector, with an emphasis on emerging 'good practice';
- (iii) Review the current state of security sector PFM systems in Somalia, with an emphasis on understanding the primary PFM risks and reform progress. This will build upon the work of the Payroll Expert, the SJPER, and prior UK/EU financed advisory work in the sector;
- (iv) Make context-appropriate recommendations to both Ministry of Finance and stakeholders regarding options for the design of on-system aid mechanisms, processes and the steps needed to transition towards this objective.

Deliverables

The consultant will be responsible for the following deliverables:

- i. An initial outline work plan, following initial discussion and agreement with the FGS Ministry of Finance team;
- ii. A PowerPoint with preliminary analysis and recommendations to facilitate consultation with the FGS Ministry of Finance;
- iii. A written report to the FGS Ministry of Finance setting out the consultant's findings and recommendations with respect to activities (i) to (iv) above;
- iv. Report with comparative analysis of the main findings from the above ToR objectives.

Reporting Relationships

The international Aid Design consultant will liaise with the FGS Ministry of Finance team responsible for leading on the security sector finance, including on guiding/agreeing a detailed work program. The consultant will also consult with other key stakeholders to the Comprehensive Approach to Security co-led by the Office of the Prime Minister and the UN SRSG.

The consultant will ultimately report to the WB lead of the work-stream, Governance GP, based in Nairobi. S/he will also receive guidance from time-to-time from the co-lead, Bernard Harborne, GSURR, based in Washington DC.

Duty station and Duration of Assignment

This assignment will consist of approximately 26 days of work over a period of 6 months, with possibility of extension. The Expert will work mainly from his/her office, with a few missions to Nairobi and Mogadishu. Start date as soon as possible.

Skills and Experience Required

- At least ten years professional experience in public sector advisory work
- Under-graduate and Masters degrees in a relevant field (economics, public administration, accounting, business);
- Proven oral and writing communication skills in English;
- Knowledge of Somalia;
- Knowledge of international institutions including the UN system and the World Bank;
- Knowledge of public policy including security and criminal justice institutions.
- Prior work experience on aid instrument design covering, for example, pooled funds, Use of Country Systems, recurrent cost finance.

How to Apply

The Expert will be contracted by the Nordic International Support Foundation –NIS (www.nis-foundation.org).

All applications must be submitted via our dedicated online system, which may be accessed at the following address: <https://app.smartsheet.com/b/form/a43925e71d49445d9372034b6b781a24>

The deadline for submitting applications is 22 August 2018 at 4pm EAT. Please note that applications submitted in other formats will not be considered by NIS. Only shortlisted candidates will be contacted.